

A scenic landscape photograph of the Idaho State Tax Commission. The image shows a range of rugged, rocky mountains in the background under a bright blue sky with scattered white clouds. In the foreground, there are rolling hills covered in green coniferous trees.

# Idaho State Tax Commission

## Market Value and Ratio Studies

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Market Value, Statistical Tests, and Category Comparisons

# Idaho Statutes

- **Section 63-205 I.C. Assessment - Market Value for Assessment Purposes**
- (1) All real, personal and operating property subject to property taxation must be assessed annually at **market value** for assessment purposes as of **12:01 am of the first day of January** in the year in which such property taxes are levied...

# Idaho Statutes

- **Section 63-208 I.C. Rules Pertaining to Market Value – Duty of the Assessor**

“The rules promulgated by the state tax commission shall require each assessor to find market value for assessment purposes of all property, except that expressly exempt under chapter 6, title 63, Idaho Code...”

# Mass Appraisal

- The process of valuing groups of properties as of a given date, using standard methods, employing common data, and allowing for statistical testing.
  - Evolved out of a need for uniformity and consistency in the assessment of large groups of properties
  - Key difference from single property appraisal is scope and use of statistical modeling
  - Mass appraisal prioritizes efficiency and uniformity across a jurisdiction

# What is Equalization?

*...process by which a supervisory (or oversight) or review agency adjusts initial assessments as determined by local assessors to ensure that the assessments **overall** (not individually) are at the legal level of assessment or are uniformly assessed.*

Fundamentals of Tax Policy

International Association of Assessing Officers

# Tax Commission Role

## Section 63-109 I.C. Equalization by Categories

- (1) If the state tax commission has reason to believe that a county assessor has improperly assessed a category of property, it shall provide notice to the county assessor and board of county commissioners of the alleged improper assessment no later than the **first Monday of April.**

# Section 63-109 (2) IC

- The state tax commission shall equalize the assessments of property throughout the state, by categories, as shown by the abstracts transmitted by the several county auditors, county by county.
- In such equalization, the state tax commission shall have the power to increase or decrease the total value of any category of property in any county...

# Why equalize - STC?

- Tax levy rate calculation
  - **Property Tax Budget ÷ Net Taxable Value = Levy Rate**
- Property tax rates are required to be uniform throughout each taxing district
- Equalization ensures that taxes levied by taxing districts are uniform if all categories are assessed at common level – **market value**
- Locally and centrally assessed property
  - Operating property - public utilities and railroads are centrally assessed by STC



# Joint Taxing Districts

- **41** of **44** Idaho counties have joint taxing districts  
(*Exceptions - Boundary, Clark, and Teton*)
- Contain property valued by more than one county assessor
- Contain property equalized by more than one set of county commissioners
- Include **53** school districts, **6** joint cities, and **68** other taxing districts, some of which are in four counties

# Professional Standards

- International **A**ssociation of **A**ssessing **O**fficers (**IAAO**)
  - Standard on Ratio Studies
  - Standard on Verification and Adjustment of Sales
  - Standard on Mass Appraisal of Real Property
  - Property Tax Administrative Rule 003.

# The Ratio Study

- **Ratio Study** – A statistical study of the relationship between assessed values and market values (sale price)
- Compares assessed values to market values
- The primary tool for measuring mass appraisal performance
- Market values are represented by adjusted sale prices of individual transactions

# The Assessment Ratio Formula

$$\text{Assessed Value} \div \text{Sale Price (A} \div \text{S)}$$

For example:

Assessed value      \$540,000

Sale Price              \$600,000

$$\begin{aligned} \$540,000 \div \$600,000 &= 0.90 \text{ or } 90\% \\ &\text{(Assessment Ratio)} \end{aligned}$$

# Assessment Timetable

- January 1, 2026 – Date of Assessment
- Assessment Data collection
  - Calendar Year 2025
- Assessment notices
  - 1<sup>st</sup> Monday in June 2026
- County Board of Equalization
  - 4<sup>th</sup> Monday in June 2026 to 2<sup>nd</sup> Monday July

# Compliance Ratio Study Timeline

- **Visit Assessors:** – Collect data December 2025, January 2026
- **Study timeframe:**
  - October 1, 2024, to September 30, 2025
- **Testing:** January 1, 2025, Assessments
  - Sale prices adjusted to reflect January 1, 2025
- Property Tax Administrative Rule 131

# Analytical Independence

- Separate Ratio Study Timeframe Prevents:
  - **Overfitting** – creating a model that matches the training dataset too closely and fails to make correct predictions on new data
  - **Circular Reasoning** - the analysis loops back to validate the conclusion, rendering the argument invalid and unsupported
    - An example is using data from a model to "prove" its accuracy, then using that assumed accuracy to justify the model's output.

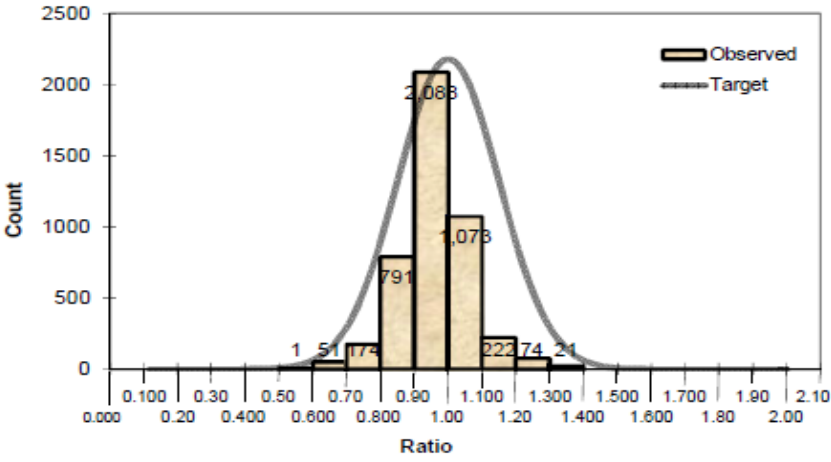
# Categories Studied for Compliance

- **5 Primary Categories**
  - Vacant Residential Land
  - Improved Residential
  - Vacant Commercial or Industrial Land
  - Improved Commercial or Industrial
  - Manufactured Housing



# Statistical Analysis

- **Measures of central tendency and dispersion**
  - Identifies the typical ratio for categories studied
- **Assessment Level**
  - Median – the midpoint
  - Mean – the average
  - Weighted mean – the aggregate

RATIO STUDY Not Official until 'FINAL' dated & initialed		Using 2016 Assessed Values		Assessment Date:		From:		To:	
				01/01/2016		10/01/2015		09/30/2016	
Sales Price is Time Adjusted		Inflationary Market Trend			1.00%				
SAMPLE STATISTICS									
Sample size (n)		4,495							
Total Assessed Value		\$745,268,660							
Total Adjusted Sales Price		\$778,603,787							
Mean Assessed Value		\$165,799							
Mean Adjusted Sales Price		\$173,216							
Standard Deviation AV		\$72,046							
Standard Deviation SP		\$74,229							
Median Assessed Value		\$146,100							
Median Sales Price		\$151,878							
ASSESSMENT LEVEL									
Arithmetic Mean Ratio		96.17%							
Median Ratio		96.04%							
Weighted Mean Ratio		95.72%							
Geometric Mean Ratio		95.65%							
UNIFORMITY									
Lowest Ratio		59.90%							
Highest Ratio		134.28%							
Coefficient of Dispersion		7.62%							
Standard Deviation		9.94%							
Coefficient of Variation		10.34%							
Price-Related Bias		-0.0031		T-Score: -1.1134		Compliance Checks:			
Price-Related Differential		1.00				Level: Compliance Met?			
RELIABILITY				90% Confidence Interval: <input type="checkbox"/> YES <input type="checkbox"/> NO					
				80% Confidence Interval: <input type="checkbox"/> YES <input type="checkbox"/> NO					
90% Confidence Intervals:		Lower Upper		Uniformity:		COD Standards met? YES			
Around the Mean		95.93% 96.42%				COD: Excellent			
Around the Median		95.82% 96.28%				COV: Very Good			
Around the Weighted Mean		95.43% 96.01%				PRD: No Observed Bias			
Around the COD		7.41% 7.83%				PRB: Meets IAAO Standard, No Significant Bias			
Around the PRB		-0.0085 0.0023							
Probability True Mean 90-110		Approx. 100%				COMMENTS:			
80% Confidence Intervals:		Lower Upper							
Around the Mean		95.98% 96.36%							
Around the Median		95.86% 96.22%							
Around the Weighted Mean		95.49% 95.94%							
NORMALITY Test Results:		Non-Normal		1.34% of the originally available population has been trimmed.					
Chi Square Test		Non-Normal		Outliers TRIMMED using IQR - Outer Fence @ 3.0					
Binomial Test		N/A		Below 0.581 ( 5 sales ) and Above 1.344 ( 56 sales )					
				Secondary Category(ies) with sales					
Mann-Whitney Test		-3.2005		Count		Category		Description	
Significance of Value Related Inequity - Strong				214		1234		Improved Rural Res Tract	
D'Agostino-Pearson		Non-Normal		495		1537		Improved Rural Res Sub	
Shapiro-Wilk W		N/A		3,753		2041		Improved Urban Res	
Kurtosis (2.5 - 4) = 4.59		Not Trimmed?		33		50		Res Imps on Exempt Land	
Skew (-0.5 - 1) = 0.19		Acceptable							
COD Standard		Maximum							
Primary Group: Improved Residential (Ref ID 2)		15.00%							

# Compliance

- Primary categories must have median ratios provably not more than  $\pm 10\%$  from market value (100%)
- Statistical proof of non-compliance is based on **confidence intervals**, not just the sample medians
- Legal requirements – assessments to reflect market value as of Jan. 1

# Statistical Significance (proof)

- **Confidence intervals**

- The range within which the true measure of assessment level for a population being studied will fall within a known degree of certainty

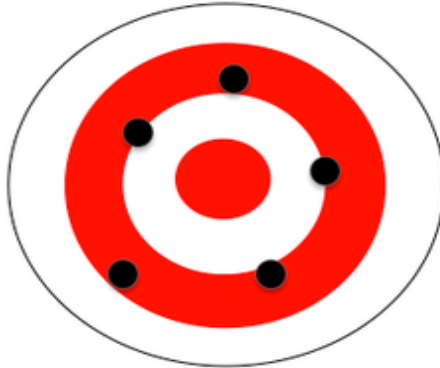
- Assessment level – **Median**

- Known degree of certainty - **90% Confidence Interval**

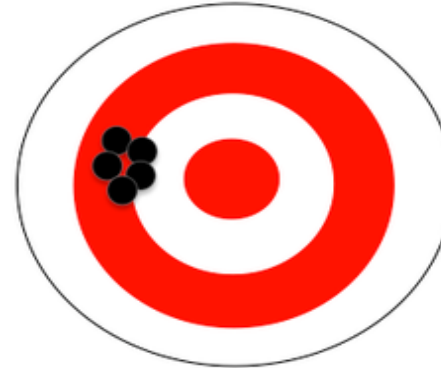
# Measures of Appraisal Uniformity

- *Range* – difference between lowest and highest ratio
- *Average absolute deviation* – the average difference between each ratio and the median ratio
- *Coefficient of dispersion (COD)* –expresses the deviation as a percentage of the median
  - **Most used measure of uniformity in assessments**

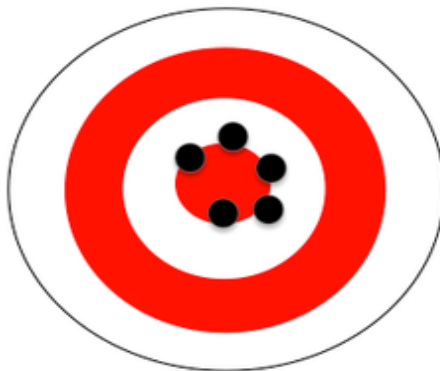
A. Low Accuracy;  
Low Precision



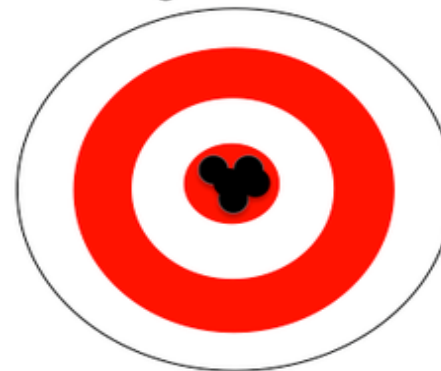
B. Low Accuracy;  
High Precision



C. High Accuracy;  
Low Precision



D. High Accuracy;  
High Precision



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# Measures of Appraisal Uniformity

- *Standard deviation* – common statistical measure of dispersion
- *Coefficient of variation (COV)* – expresses the standard deviation as a percentage of the mean
- *Price-related differential (PRD)* -measures if assessments of high and low value properties are similar

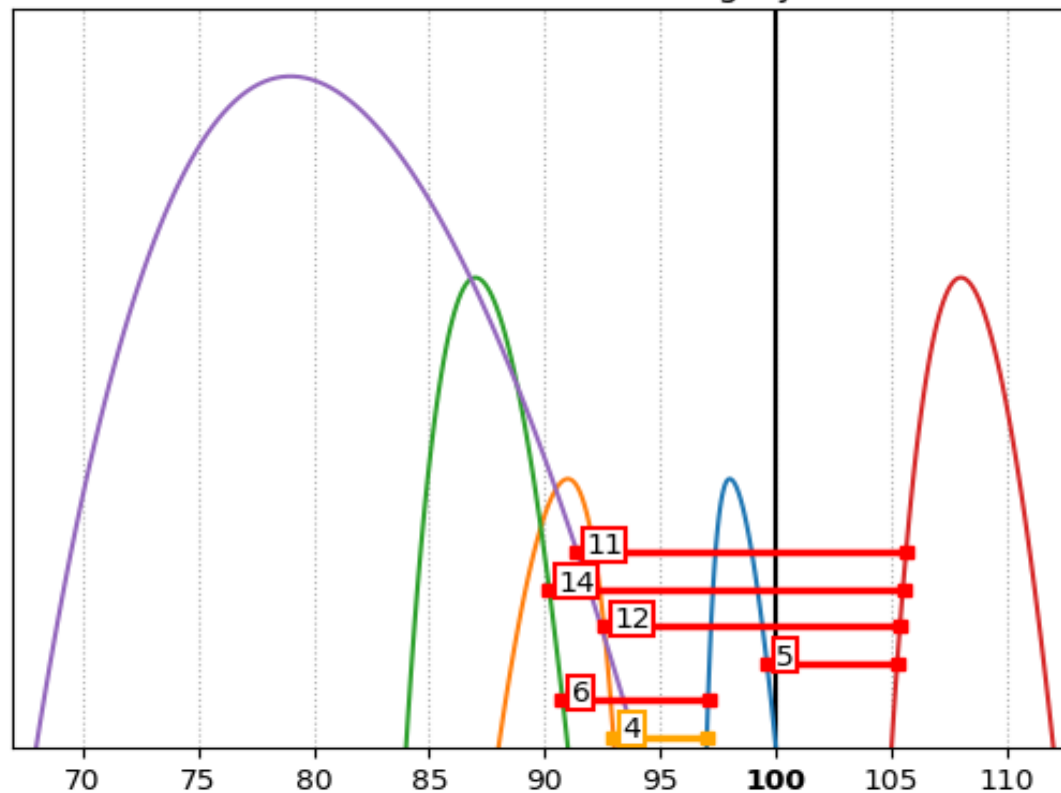
# What's new for 2026?

## (2025 ratio studies)

- Primary categories must have median ratios with **provably not** more than 5% difference between categories
- Failure would be cause for STC intervention



Sample County  
Annual Ratio Study—90% Upper and Lower Confidence Intervals  
Around the Median of Each Category Studied



	Lower CI	Median	Upper CI
Improved Residential	97	98	100
Vacant Residential	88	91	93
Improved Commercial	84	87	91
Vacant Commercial	105	108	112
Manufactured Housing	68	79	94

Improved Residential
Vacant Residential
Improved Commercial
Vacant Commercial
Manufactured Housing

# What can be tested with ratio studies?

- Is the assessment level for a category lower or higher than market value?
- Is the assessment level for a category more than  $\pm 10\%$  from market value?
- Is assessment level for one category more than 5% different from that of a different category?

# What cannot be tested in this way?

- Are ***individual properties*** in a given category at market value?
- Are ***individual properties*** in a given category within ***10% of market value***?

# Assessment Ratio Studies

- Similar statistical measures can provide estimates of the ***proportion of properties*** above or below or between given ratio points
- Small samples and poor uniformity lead to wide confidence intervals which make proving these conditions difficult

**In the absence of proof, compliance is assumed**